## SENATE CHAMBER STATE OF OKLAHOMA

DISPOSITION

FLOOR AMENDMENT

No. \_\_\_\_\_

COMMITTEE AMENDMENT

(Date)

Mr./Madame President:

I move to amend House Bill No. 2123, by substituting the attached floor substitute for the title, enacting clause and entire body of the measure.

Submitted by:

Senator McCortney

McCortney-CB-FS-Req#2103 4/21/2021 11:36 AM

(Floor Amendments Only) Date and Time Filed:

Untimely

Amendment Cycle Extended

Secondary Amendment

1	STATE OF OKLAHOMA
2	1st Session of the 58th Legislature (2021)
3	FLOOR SUBSTITUTE FOR ENGROSSED
4	HOUSE BILL NO. 2123 By: McEntire, Townley, Frix, Grego, Newton, Moore, Pae,
5	Boles, Johns, Phillips, Lawson, Burns, Hilbert,
6	Sterling, Roe and Caldwell (Chad) of the House
7	and
8	McCortney, Stephens, Hicks
9	and Taylor of the Senate
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12	FLOOR SUBSTITUTE
13	An Act relating to insurance; clarifying reference; amending 36 O.S. 2011, Section 121, which relates to
14	computation of time; clarifying reference; amending 36 O.S. 2011, Section 307, as amended by Section 1,
15	Chapter 362, O.S.L. 2017 (36 O.S. Supp. 2020, Section 307), which relates to the duties of the Insurance
16	Commissioner; creating exceptions; requiring Commissioner report certain information to Pharmacy
17	Choice Commission; amending 36 O.S. 2011, Section 312A, as amended by Section 2, Chapter 298, O.S.L.
18	2015 (36 O.S. Supp. 2020, Section 312A), which relates to enforcement and recording of penalties and
19	fees; providing for enforcement of certain actions by the Pharmacy Choice Commission; modifying penalties
20	Commissioner and Pharmacy Choice Commission may impose; amending 36 O.S. 2011, Section 313, which
21	relates to orders and notices; specifying requirements for Pharmacy Choice Commission orders
22	and notices; requiring the Pharmacy Choice Commission to comply with certain requirements; amending 36 O.S.
23	2011, Section 319, which relates to hearings; requiring Pharmacy Choice Commission to conduct
24	certain hearings; requiring final order be issued in

1 certain time period; specifying that Commission members not receive compensation; amending 36 O.S. 2011, Section 332, which relates to general duties 2 and powers; vesting the Pharmacy Choice Commission 3 with certain duties and powers created by Insurance Commissioner; providing for certain expenses to be charged to certain entities; amending 36 O.S. 2011, 4 Section 907, which relates to the general powers of 5 the Insurance Commissioner; adding PBMs to entities Insurance Commissioner may examine; amending Section 8, Chapter 426, O.S.L. 2019 (36 O.S. Supp. 2020, 6 Section 6965), which relates to the power to 7 investigate; authorizing Commissioner to examine PBMs in certain circumstances; modifying time for certain response; amending Section 9, Chapter 426, O.S.L. 8 2019 (36 O.S. Supp. 2020, Section 6966), which 9 relates to complaints of certain violations; creating the Patient's Right to Pharmacy Choice Commission; adding complaints Commissioner may hear; adding to 10 Commissioner's powers for violation of certain acts; 11 authorizing Pharmacy Choice Commission to hold hearings in certain circumstances; authorizing 12 Commission to impose certain disciplinary action to certain persons; modifying appointments of initial members; providing for election of chair and vice-13 chair; establishing terms for certain hearings; modifying persons who may request a full record of 14 proceedings be made; allowing certain parties to intervene in certain hearings; adding Pharmacy Choice 15 Commission as entity to hold certain hearings and require certain reporting; amending Section 10, 16 Chapter 426, O.S.L. 2019 (36 O.S. Supp. 2020, Section 6967), which relates to confidentiality and 17 privileged information; modifying information deemed confidential in certain circumstances; adding 18 Pharmacy Choice Commission as entity for certain disclosures and confidentiality; construing 19 provision; providing for codification; and declaring 20 an emergency.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

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SECTION 1. NEW LAW A new section of law to be codified
 in the Oklahoma Statutes as Section 107.3 of Title 36, unless there
 is created a duplication in numbering, reads as follows:

When used with reference to the administration of the Oklahoma
Insurance Code, "Pharmacy Choice Commission" means the Patient's
Right to Pharmacy Choice Commission established by Section 11 of
this act.

8 SECTION 2. AMENDATORY 36 O.S. 2011, Section 121, is 9 amended to read as follows:

10 Section 121. In computing any period of time prescribed or allowed by this title, by the rules of the Insurance Commissioner, 11 12 or by any applicable statute, the day of the act, event, or default from which the designated period of time begins to run shall not be 13 The last day of the period so computed shall be included, 14 included. unless it is a Saturday, a Sunday, a legal holiday as defined by the 15 Oklahoma Statutes $_{\tau}$  or any day when the office of the Commissioner 16 does not remain open for public business until 4:00 p.m., in which 17 event the period runs until the end of the next day when the office 18 of the Commissioner is open until 4:00 p.m. When the period of time 19 prescribed or allowed is less than seven (7) days, intermediate 20 Saturdays, Sundays and legal holidays shall be excluded in the 21 computation. 22

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SECTION 3. AMENDATORY 36 O.S. 2011, Section 307, as
 amended by Section 1, Chapter 362, O.S.L. 2017 (36 O.S. Supp. 2020,
 Section 307), is amended to read as follows:

Section 307. The Insurance Commissioner shall be charged with 4 5 the duty of administration and enforcement of the provisions of the Oklahoma Insurance Code and, of any requirements placed on an 6 7 insurance company pursuant to the Oklahoma Statutes and determining the duties assigned to the Patient's Right to Pharmacy Choice 8 9 Commission. The Commissioner shall have jurisdiction over 10 complaints against all persons engaged in the business of insurance, and shall hear all matters either in person, by authorized 11 12 disinterested employees  $\tau$  or by hearing examiners appointed by the Commissioner for that purpose and not specifically addressed 13 otherwise in this act. It shall be the duty of the Commissioner to 14 file and safely keep all books and papers required by law to be 15 filed with the Insurance Department, and to keep and preserve in 16 permanent form a full record of proceedings  $\tau$  including a concise 17 statement of the conditions of such insurers and other entities 18 reported and examined by the Department and its examiners. 19 The Commissioner shall, annually, at the earliest practicable date after 20 returns are received from the several authorized insurers and other 21 organizations, make a report to the Governor of the State of 22 Oklahoma of the affairs of the Office of the Commissioner, 23 which report shall contain a tabular statement and synopsis of the 24

Req. No. 2103

1	several statements, as accepted by the Commissioner, which shall
2	include with respect to each insurance company the admitted assets,
3	liabilities except capital, capital and surplus, Oklahoma premium
4	income, amount of claims paid in Oklahoma $_{ au}$ and such other matters as
5	may be of benefit to the public. <u>The Commissioner shall, on a</u>
6	quarterly basis, report to the Pharmacy Choice Commission an
7	accounting of matters relating to pharmacy benefit managers
8	including, but not limited to, the number and types of complaints:
9	1. Received;
10	2. Resolved by hearing;
11	3. Resolved by settlement;
12	4. Determined not to be violations; and
13	5. That are outstanding.
14	The Commissioner may educate consumers and make recommendations
15	regarding the subject of insurance in this state, and shall set
16	forth in a statement the various sums received and disbursed by the
17	Department, from and to whom and for what purpose. Such report
18	shall be published by and subject to the order of the Commissioner.
19	The Commissioner shall, upon retiring from office, deliver to the
20	qualified successor all furniture, records, papers and property of
21	the office.
22	SECTION 4. AMENDATORY 36 O.S. 2011, Section 312A, as
23	amended by Section 2, Chapter 298, O.S.L. 2015 (36 O.S. Supp. 2020,

24 Section 312A), is amended to read as follows:

Req. No. 2103

1 Section 312A. Civil penalties and fees imposed by the Insurance 2 Commissioner or the Patient's Right to Pharmacy Choice Commission 3 pursuant to Oklahoma law may be enforced in the same manner in which civil judgments may be enforced. All final orders of the Insurance 4 5 Commissioner or Pharmacy Choice Commission imposing administrative charges, fees, civil penalties, restitution or fines may be recorded 6 in the office of the Clerk of the District Court of Oklahoma County 7 and, upon such recording, all appropriate writs and process shall 8 9 issue and shall be enforced by the judges of said court upon 10 application.

11 SECTION 5. AMENDATORY 36 O.S. 2011, Section 313, is 12 amended to read as follows:

Section 313. A. Orders and notices of the Insurance 13 Commissioner or Patient's Right to Pharmacy Choice Commission shall 14 be in writing and shall be signed by either the Commissioner, an 15 authorized employee of the Insurance Department, or an independent 16 hearing examiner or the Pharmacy Choice Commission. A final order 17 signed by an independent hearing examiner, or the Chair or Vice-18 Chair of the Pharmacy Choice Commission, after hearing, shall be 19 final agency action, notwithstanding the provisions of Section 311 20 of Title 75 of the Oklahoma Statutes. 21

B. In the exercise of the powers and the performance of the
duties enumerated in this title, the Commissioner <u>and the Pharmacy</u>
<u>Choice Commission</u> shall comply with the procedures of the

Req. No. 2103

Administrative Procedures Act. Any conflict between the provisions
 of Title 75 of the Oklahoma Statutes and of this title shall be
 resolved in favor of the provisions of this title.

4 SECTION 6. AMENDATORY 36 O.S. 2011, Section 319, is 5 amended to read as follows:

Section 319. A. In conducting any hearing pursuant to the 6 7 Insurance Code, the Insurance Commissioner may appoint an independent hearing examiner who shall sit as a quasi-judicial 8 9 officer. The ordinary fees and costs of such hearing examiner shall 10 be assessed by the hearing examiner against the respondent, unless 11 the respondent is the prevailing party. Within thirty (30) days 12 after termination of the hearing or of any rehearing thereof or reargument thereon, unless such time is extended by stipulation, a 13 final order shall be issued. 14

B. 1. The Right to Pharmacy Choice Commission established 15 16 pursuant to Section 11 of this act shall conduct any hearing pursuant to the Patient's Right to Pharmacy Choice Act or relating 17 to the oversight of pharmacy benefits managers pursuant to Sections 18 356 through 360 of Title 59 of the Oklahoma Statutes. Within thirty 19 (30) days after termination of a hearing or of any rehearing thereof 20 or reargument thereon, unless such time is extended by stipulation, 21 a final order shall be issued. 22

23 <u>2. The Pharmacy Choice Commission members shall not be entitled</u>
 24 to receive any compensation related to conducting a hearing pursuant

Req. No. 2103

1 to this section including per diem or mileage for any travel or 2 expenses related to appointment on the Commission.

3 SECTION 7. AMENDATORY 36 O.S. 2011, Section 332, is 4 amended to read as follows: 5 Section 332. A. <u>The powers and duties of the Patient's Right</u> 6 <u>to Pharmacy Choice Commission shall be created by the Insurance</u>

7 <u>Commissioner and set forth in the applicable provisions of the</u> 8 Insurance Code.

9 <u>B.</u> The Commissioner may conduct such examinations and
10 investigations of insurance matters, within the scope of the
11 authority of the Commissioner, as the Commissioner may deem proper
12 to secure information useful in the lawful administration of the
13 applicable provisions of the Oklahoma Insurance Code.

B. C. The Insurance Commissioner shall have the authority to 14 15 employ actuaries, statisticians, accountants, attorneys, auditors, investigators or any other technicians as the Insurance Commissioner 16 may deem necessary or beneficial to examine any filings for rate 17 revisions made by insurers or advisory organizations and to examine 18 such records of the insurers or advisory organizations as may be 19 deemed appropriate in conjunction with the filing for a rate 20 revision in order to determine that the rates or other filings are 21 consistent with the terms, conditions, requirements and purposes of 22 the Insurance Code, and to verify, validate and investigate the 23

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information upon which the insurer or advisory organization relies
 to support such filing.

The Commissioner shall maintain a list of technicians 3 1. qualified pursuant to rules adopted by the Commissioner who are 4 5 proficient in the lines of insurance being reviewed. Upon request of the Commissioner, the Commissioner shall employ the next 6 available technician in rotation on the list, proficient in the line 7 or lines of insurance being reviewed. The Commissioner may deviate 8 9 from the list when employing technicians for loss cost filings pursuant to Section 901.5 of this title. 10

2. All reasonable expenses incurred in such filing review shall
be paid by the insurer or advisory organization making the filing.
C. D. The Commissioner shall employ examiners to ensure that
the rates which have been approved by or filed with the Commissioner
are the rates which are being used by the insurer or by the insurers
whose advisory organization has had a rate approval or rate filing.

Any insurer or pharmacy benefit manager examined pursuant to
 the provisions of this section shall pay all reasonable charges
 incurred in such examination, including the actual expense of the
 Commissioner or, the Pharmacy Choice Commission and the expenses and
 compensation of the authorized representative of the Commissioner
 and the expense and compensation of assistants and examiners
 employed therein.

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Req. No. 2103

2. All expenses incurred in such examination shall be verified
 by affidavit and a copy shall be filed and kept in the office of the
 Insurance Commissioner.

4 SECTION 8. AMENDATORY 36 O.S. 2011, Section 907, is 5 amended to read as follows:

6 Section 907. In addition to any powers hereinbefore expressly 7 enumerated in this law, the <u>Insurance</u> Commissioner shall have full 8 power and authority to enforce by regulations, orders<sub>7</sub> or otherwise 9 all and singular, the provisions of this law, and the full intent 10 thereof. In particular <del>it</del> <u>the Commissioner</u> shall have the authority 11 and power:

12 1. To examine all records of insurers, pharmacy benefit managers and advisory organizations and to require any insurer, 13 agent, broker and advisory organization to furnish under oath such 14 information as it may deem necessary for the administration of this 15 law. The expense of such examination shall be paid by the insurer 16 or advisory organization examined. In lieu of such examination, the 17 Commissioner may, in the discretion of the Commissioner, accept a 18 report of examination made by any other insurance supervisory 19 authority; 20

21 2. To make and enforce such reasonable orders, rules, and 22 regulations as may be necessary in making this law effective, but 23 such orders, rules and regulations shall not be contrary to or 24 inconsistent with the provisions of this law; and

Req. No. 2103

3. To issue an order, after a full hearing to all parties in
 interest requiring any insurer, group, association, or organization
 of insurers and the members and subscribers thereof to cease and
 desist from any unfair or unreasonable practice.

5 SECTION 9. AMENDATORY Section 8, Chapter 426, O.S.L. 6 2019 (36 O.S. Supp. 2020, Section 6965), is amended to read as 7 follows:

Section 6965. A. The Insurance Commissioner shall have power 8 9 and authority to examine and investigate into the affairs of every 10 pharmacy benefits manager (PBM) engaged in pharmacy benefits management in this state in order to determine whether such entity 11 12 is in compliance with the Patient's Right to Pharmacy Choice Act. All PBM files and records shall be subject to examination by 13 Β. the Insurance Commissioner or by duly appointed designees. 14 The Insurance Commissioner, authorized employees and examiners shall 15 have access to any of a PBM's files and records that may relate to a 16 particular complaint under investigation or to an inquiry or 17 examination by the Insurance Department. 18

19 C. Every officer, director, employee or agent of the PBM, upon 20 receipt of any inquiry from the Commissioner shall, within thirty 21 (30) twenty (20) days from the date the inquiry is sent, furnish the 22 Commissioner with an adequate response to the inquiry.

D. When making an examination under this section, the Insurance
 Commissioner may retain subject matter experts, attorneys,

Req. No. 2103

1 appraisers, independent actuaries, independent certified public accountants or an accounting firm or individual holding a permit to 2 3 practice public accounting, certified financial examiners or other professionals and specialists as examiners, the cost of which shall 4 be borne by the PBM which that is the subject of the examination. 5 SECTION 10. AMENDATORY Section 9, Chapter 426, O.S.L. 6 2019 (36 O.S. Supp. 2020, Section 6966), is amended to read as 7 follows: 8

9 Section 6966. A. <u>There is hereby created the Patient's Right</u>
10 to Pharmacy Choice Commission.

11 <u>B.</u> The Insurance Commissioner shall provide for the receiving 12 and processing of individual complaints alleging violations of the 13 provisions of the Patient's Right to Pharmacy Choice Act, the 14 <u>Pharmacy Audit Integrity Act and Sections 357 through 360 of Title</u> 15 59 of the Oklahoma Statutes.

B. C. The Commissioner shall establish a Patient's Right to 16 Pharmacy Choice Advisory Committee to have the power and authority 17 to review complaints, hold hearings, subpoena witnesses and records, 18 initiate prosecution, reprimand, require restitution, approve and 19 sign settlement agreements, place on probation, suspend, revoke 20 and/or levy fines not to exceed Ten Thousand Dollars (\$10,000.00) 21 for each count for which any pharmacy benefits manager (PBM) has 22 violated a provision of this act the Patient's Right to Pharmacy 23 Choice Act, the Pharmacy Integrity Audit Act and Sections 357 24

Req. No. 2103

1 through 360 of Title 59 of the Oklahoma Statutes. The Advisory 2 Committee Any violation that cannot be settled shall go to a hearing 3 before the Pharmacy Choice Commission. 4 The Pharmacy Choice Commission shall hold hearings and may reprimand, require restitution, place on probation, suspend, revoke 5 6 or levy fines not to exceed Ten Thousand Dollars (\$10,000.00) for 7 each count that a PBM has violated a provision of the Patient's Right to Pharmacy Choice Act, the Pharmacy Integrity Audit Act or 8 9 Sections 357 through 360 of Title 59 of the Oklahoma Statutes. The

10 Insurance Commissioner or the Pharmacy Choice Commission may impose 11 as part of any disciplinary action restitution to the provider or 12 patient and the payment of costs expended by the Pharmacy Choice Commission or Insurance Department for any legal fees and costs 13 including, but not limited to, staff time, salary and travel 14 15 expense, witness fees and attorney fees. The Advisory Committee 16 Insurance Commissioner or the Pharmacy Choice Commission may take such actions singly review violations singularly or in combination, 17 as the nature of the violation requires. 18

19 C. D. The Advisory Committee Pharmacy Choice Commission shall 20 consist of seven (7) persons who shall serve as hearing examiners 21 and shall be appointed as follows:

Two persons who are members in good standing of the Oklahoma
 Pharmacists Association, who shall be nominated appointed by the
 Oklahoma Pharmacists Association Board of Pharmacy; a list of

<u>eligible appointees shall be sent annually to the Oklahoma Board of</u>
 <u>Pharmacy by the Oklahoma Pharmacists Association</u>;

3 2. Two consumer members not employed by or professionally
4 related to the insurance, pharmacy or PBM nominated industry
5 appointed by the Office of the Governor;

3. Two persons representing the PBM or insurance industry
7 nominated appointed by the Insurance Commissioner; and

8 4. One person representing the Office of the Attorney General
9 nominated appointed by the Attorney General.

10 D. Committee E. Pharmacy Choice Commission members shall be 11 first appointed for terms of five (5) years shall serve the initial 12 term staggered as follows: the two members appointed by the Office of the Governor shall serve for one (1) year, the two members 13 appointed by the Insurance Commissioner shall serve for two (2) 14 years, the two members appointed by the Oklahoma Pharmacists 15 16 Association shall serve for two (2) years and the one member appointed by the Attorney General shall serve for three (3) years. 17 Subsequent terms shall be for five (5) years. The terms of the 18 members of the Advisory Committee shall expire on the thirtieth day 19 of June of the year designated for the expiration of the term for 20 which appointed, but the member shall serve until a qualified 21 successor has been duly appointed. No Except for the initial term 22 to establish the Pharmacy Choice Commission, no person shall be 23 appointed to serve more than two consecutive terms. The Commission 24

Req. No. 2103

<u>shall annually elect a chair and vice-chair from among its members.</u>
 <u>There shall be no limit on the number of times a member may serve as</u>
 <u>chair or vice-chair. A quorum shall consist of no less than five</u>
 <u>(5) members and shall be required for the Commission to hold a</u>
 <u>hearing.</u>

E. <u>F.</u> Hearings shall be held in the Insurance Commissioner's
offices or at such other place as the Insurance Commissioner may
deem convenient.

9 F. G. The Insurance Commissioner shall issue and serve upon the 10 PBM a statement of the charges and a notice of hearing in accordance 11 with the Administrative Procedures Act, Sections 250 through 323 of 12 Title 75 of the Oklahoma Statutes. <u>A hearing shall be set within</u> 13 <u>thirty (30) days and notice of that hearing date shall be provided</u> 14 to the complainant within a reasonable time period.

15 G. H. At the time and place fixed for a hearing, the PBM shall 16 have an opportunity to be heard and to show cause why the Insurance Commissioner Pharmacy Choice Commission or his or her its duly 17 appointed hearing examiner should not revoke or suspend the PBM's 18 license and levy administrative fines for each violation. Upon good 19 cause shown, the Commissioner Commission shall permit any person any 20 complainant or a duly authorized representative of the complainant 21 to intervene, appear and be heard at the hearing by counsel or in 22 person. 23

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Req. No. 2103

H. I. All hearings will be public and held in accordance with,
 and governed by, Sections 250 through 323 of Title 75 of the
 Oklahoma Statutes.

4 I. J. The Insurance Commissioner, upon written request
5 reasonably made by the <u>complainant or the</u> licensed PBM affected by
6 the hearing and at such <u>PBM's</u> expense <u>of the requesting party</u> shall
7 cause a full stenographic record of the proceedings to be made by a
8 competent court reporter.

9 J. K. If the Insurance Commissioner or Pharmacy Choice 10 Commission determines, based on an investigation of complaints, that 11 a PBM has engaged in violations of this act the Patient's Right to 12 Pharmacy Choice Act, the Pharmacy Integrity Act or Sections 357 through 360 of Title 59 of the Oklahoma Statutes with such frequency 13 as to indicate a general business practice and that such PBM should 14 15 be subjected to closer supervision with respect to such practices, the Insurance Commissioner or the Pharmacy Choice Commission may 16 require the PBM to file a report at such periodic intervals as the 17 Insurance Commissioner or the Pharmacy Choice Commission deems 18 19 necessary.

20 SECTION 11. AMENDATORY Section 10, Chapter 426, O.S.L. 21 2019 (36 O.S. Supp. 2020, Section 6967), is amended to read as 22 follows:

23 Section 6967. A. Documents, <u>evidence</u>, materials, <u>records</u>, 24 reports, complaints or other information in the possession or

Req. No. 2103

1 control of the Insurance Department or the Right to Pharmacy Choice Commission, that are obtained by, created by or disclosed to the 2 3 Insurance Commissioner, Pharmacy Choice Commission or any other person in the course of an evaluation, examination, investigation or 4 5 review made pursuant to the provisions of the Patient's Right to Pharmacy Choice Act, the Pharmacy Integrity Audit Act or Sections 6 7 357 through 360 of Title 59 of the Oklahoma Statutes shall be confidential by law and privileged, shall not be subject to open 8 9 records request, shall not be subject to subpoena $_{\overline{r}}$  and shall not be 10 subject to discovery or admissible in evidence in any private civil 11 action if obtained from the Insurance Commissioner, the Pharmacy Choice Commission or any employees or representatives of the 12 13 Insurance Commissioner.

B. Nothing in this section shall prevent the disclosure of a 14 15 final order issued against a pharmacy benefits manager by the Insurance Commissioner or his or her duly appointed hearing examiner 16 17 Pharmacy Choice Commission. Such orders shall be open records. C. In the course of any hearing made pursuant to the provisions 18 of the Patient's Right to Pharmacy Choice Act, the Pharmacy 19 Integrity Audit Act or Sections 357 through 360 of Title 59 of the 20 Oklahoma Statutes, nothing in this section shall be construed to 21

22 prevent the Insurance Commissioner or any employees or

23 representatives of the Insurance Commissioner from presenting

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Req. No. 2103

1	admissible documents, evidence, materials, records, reports or
2	complaints to the adjudicating authority.
3	SECTION 12. It being immediately necessary for the preservation
4	of the public peace, health or safety, an emergency is hereby
5	declared to exist, by reason whereof this act shall take effect and
6	be in full force from and after its passage and approval.
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